# Dam Safety in a Water Resource Environment

#### What is "Dam Safety"?

- A hassle to do an inspection once in a while
- Something that is somebody else's responsibility
- It has no influence on water resource management so we don't need to give any due attention
- When doing water resources management only optimise from water resources perspective







## Baldwin Hills

#### Definition of Dam Safety

- Dam safety is concerned with two closely related but different aspects:
  - The safety of the dam and appurtenant structures; and
  - The safety of the population, property & the environment in the vicinity of or downstream from the dam
- It spans the whole life cycle from planning to decommissioning
- It is an unfortunate fact that periodically dams do fail, sometimes causing extreme damage and loss of life downstream

#### Dams Safety

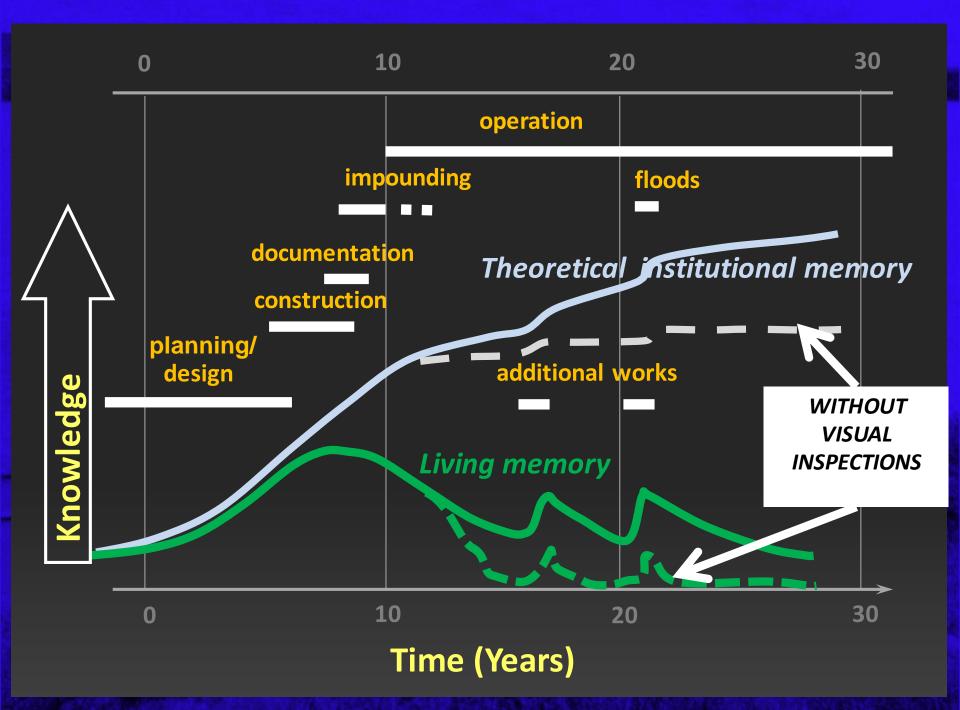
- Dams provide enormous benefits to society world wide
- However, the vital services that they provide can also be accompanied by serious hazards
- During the 1950's and 1960's there was growing international concern about the safety of dams

#### Safety Concerns Generally

- Originally dams were built in remote areas far removed from population centers
- This has changed in recent years
- As more and more people move in to vulnerable areas downstream of dams, concern about potential failure of dams becomes increasingly important

#### The Need for Considering Risk

- Engineering planning/design = process of making complicated decisions using all available data
- Because the data are always limited by time, budget or physical constraints, these decisions have to be made under uncertainty
- Dealing with uncertainty is such an intrinsic part of their work that many managers, planners and designers do not give this conscious consideration
- Some overlook the fact that the main part of their work is risk management



## WHAT IS THE LIFESPAN OF A DAM?



THE CONPORATION OF THE CHTY OF CARE TO THIS THE LAST STONE OF THE DAM WAS LAND HIS WORSHIP THE MAYOR SIR JOHN WOODHEAD JP

THE FIRST DAY OF MAY 1997



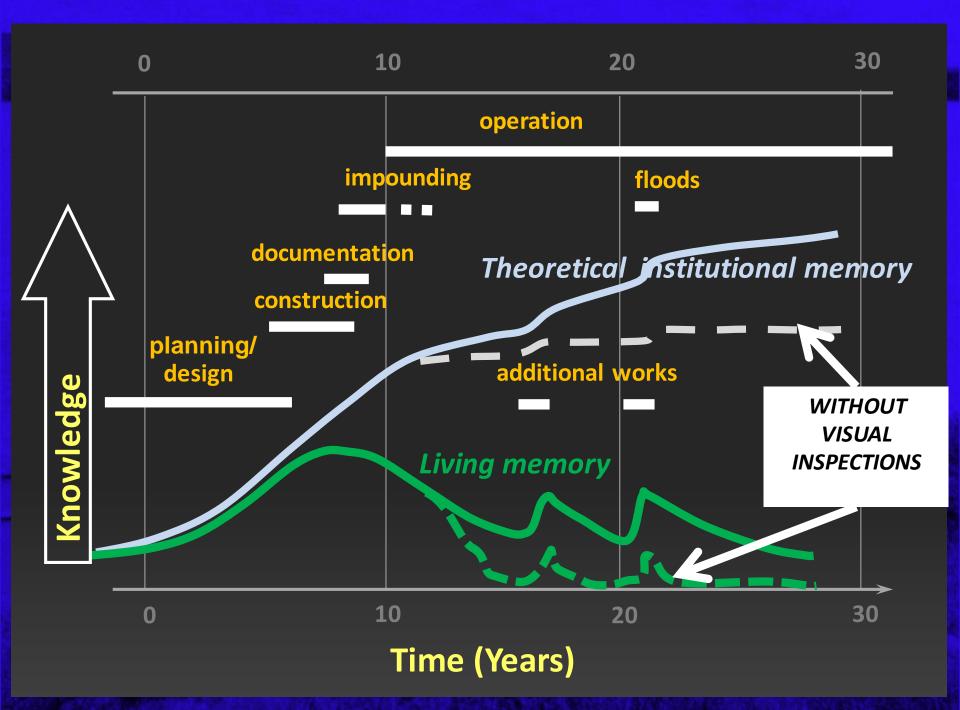












## Key objectives

- Public & environment shall be protected from effects of dam failure = risks as low as reasonably practicable
- Due diligence exercised at all stages of dam's life cycle
- Dam safety management system implemented
- Include the management of environmental and socio-economic issues

## Key objectives

- Dam Safety effort = potential consequences of dam failure
- Decisions be based on risk posed life cycle
- Dam Safety = life cycle
- Document O&M (incl. surveillance)
- Operate, maintain & surveillance of dam = documented procedures
- Flow control equipment tested & capable of operation
- Regular safety review
- Use of qualified engineer/person/team

## Key objectives

- Dam safe to handle loads
- Define components
- Identify hazards internal & external
- PFMs identified
- Effective emergency management process documented & implemented & tested regularly

#### Dam safety consideration summary

- 1) Dam Safety Management: Responsibility & accountability of dam owner, regulatory authorities, dams engineers and operators
- Risk Informed Decision Making: Establishes the design basis and level of care
- 3) Planning: Factors to be addressed in project planning
- 4) Investigations: Includes feasibility stages of investigations and design
- 5) Design: Concepts, hydrological, geological factors and stability
- 6) Construction: Construction contract management quality control
- 7) Commissioning: Safety issues in first filling and project commissioning
- 8) Records: Design and construction
- 9) Operations and Maintenance: Procedures for reservoir filling and operating strategies
- 10) Surveillance: Inspections, monitoring, assessment and reports
- 11) Safety Reviews: Potential failure modes analysis (PFMA), risk analysis
- 12) Dam Safety Emergency Planning: Preparedness and Response
- 13) Remedial Actions: Decision making and implementation
- 14) Environmental Issues: Factors affecting dam safety
- 15) Trans-boundary Considerations: Factors affecting dam safety

## Dam Safety Regulation in South Africa: 32 years down the line

#### History

- Early attempts in 1970s unsuccessful very little political support
- Visit to US, UK & Europe ⇒ in 1984 & promulgation of regulations in 1986
- Formation of regulator (Dam Safety Office) in 1986
- New Constitution in 1996
  - Human centred but also protection of environment
- New National Water Act 1998 included environmental impact
- Update of regulations in 2012 included environmental impact







NO LARGE DAM HAS FAILED THAT WAS DESIGNED OR BUILT UNDER DAM SAFETY LEGISLATION

#### Classification

Size (height)

	Maximum wall height (m) (from the river bed level to the highest point of			
Size class	the dam)			
Small	< 12 m			
Medium	≥ 12 m but < 30 m			
Large	≥ 30 m			

## Classification

#### Hazard potential

Hazard potential rating	Potential loss of life	Potential economic loss	Potential adverse impact on resource quality
Low	None	Minimal	Low
Significant	<u>≤</u> 10	Significant	Significant
High	> 10	Great	Severe

## Classification

#### Category classification

	Hazard potential rating				
Size class	Low	Significant	High		
Small	Category 1	Category 2	Category 2		
Medium	Category 2	Category 2	Category 3		
Large	Category 3	Category 3	Category 3		

#### Some important concepts

- Regulator = Dam Safety Office = important archive of existing info
- Use of Approved Professional Person (qualifications & experience)
  - Category 2 = APP
  - Category 3 = APP & professional team
  - APP approved each time for each task @ dam including construction
- Updates in 2012:
  - Consider impact on environment
  - Freeboard survey during each safety evaluation (previously based on existing info)
- Reporting of failures/incidents to the regulator
- Dirty water regulations
- Water use

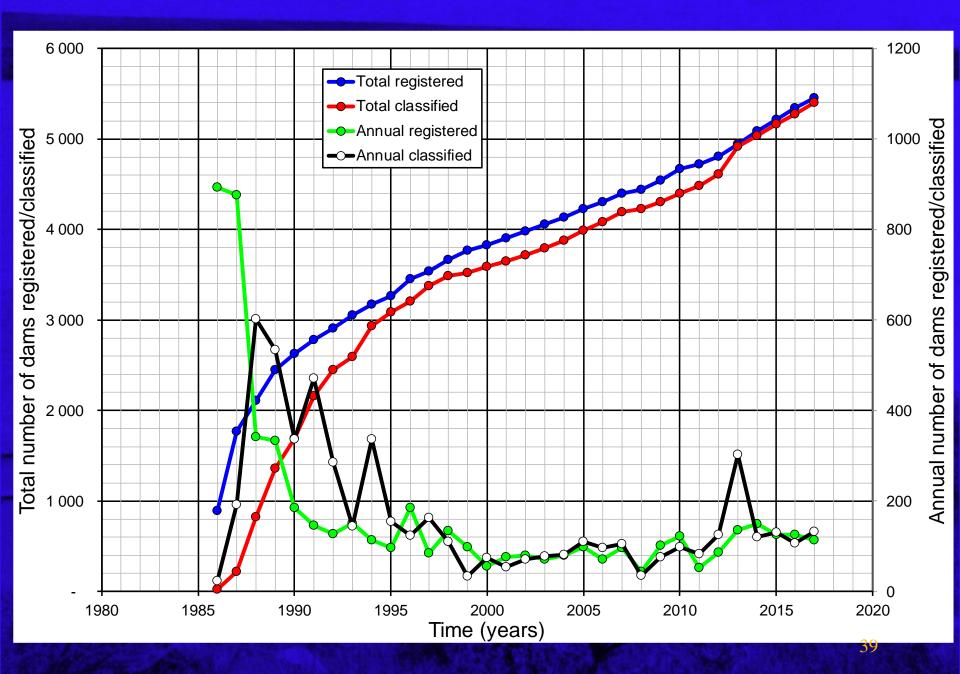
# DAM STATISTICS

1 000 Large dams No. of dams constructed 900 Small dams 800 700 600 500 400 300 200 100 0 Pre-1900 1900'5 1910's 1920'5 1930'S 1950'5 194<sup>0'5</sup> 1960'5 1970's 1980'5 1990'5 2000'5 2010'5

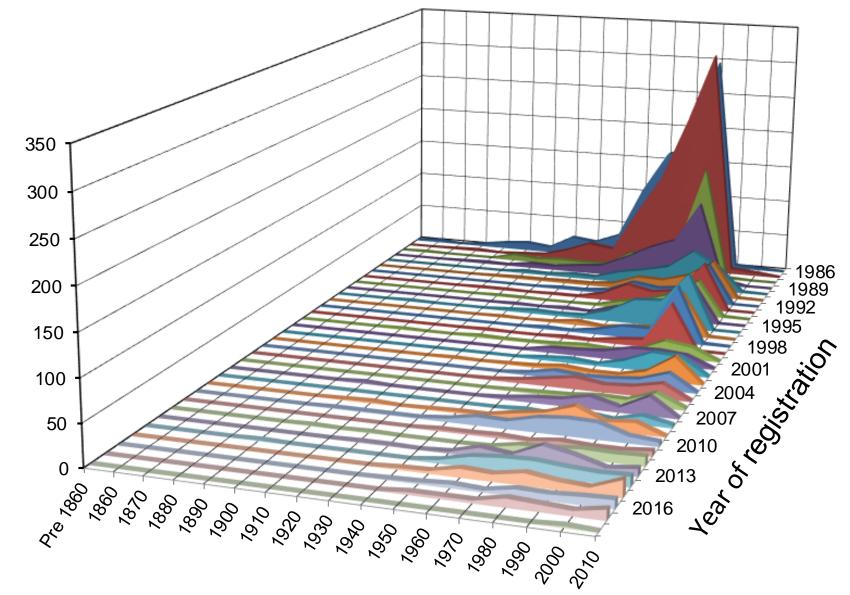
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#### Dam statistics

- Registered (Feb 2018)
  Total = 5 462
  Small dams = 4 616
  Large dams = 846
  - Category 1 = 57.8%
  - Category 2 = 36.6%
  - Category 3 = 5.5%

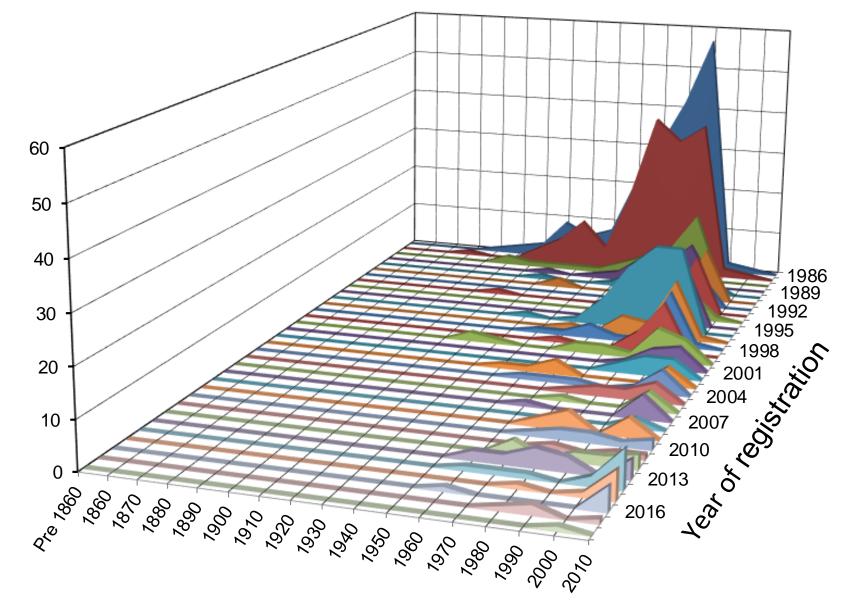


Number of dams registered



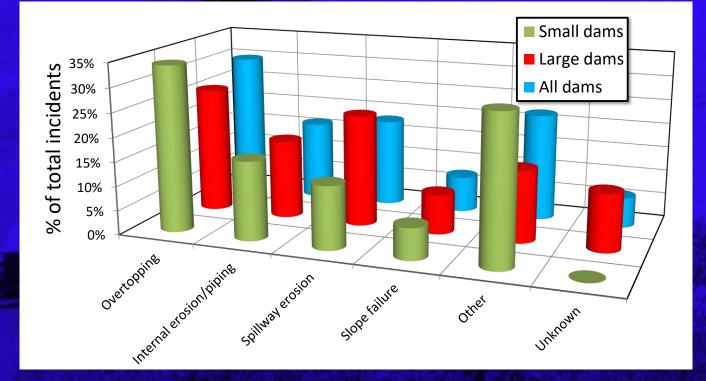
Completion (starting year of decade)

Number of dams registered



Completion (starting year of decade)

# IT TAKES TIME TO SUCCESSFULLY IMPLEMENT DAM SAFETY REGULATION



#### Dam safety without failure mechanisms?

#### Failure mechanisms without understanding dam materials?

#### Essential also in planning process

#### Failure mechanisms

- Internal erosion
- Structural
- Hydrologic
- Hydraulic
- Seismic
- Operational
- Other

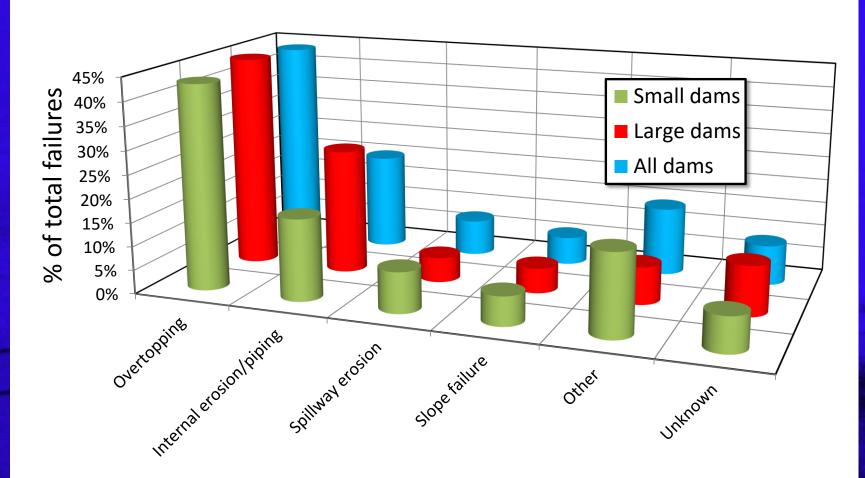
# Failure mechanisms

- Internal erosion
- Structural
  - Concrete gravity dams failures
  - Concrete arch dam failures
  - Concrete buttress dam failures
- Hydrologic
  - Overtopping
- Hydraulic
  - Failure due to erosion of rock
  - Failure due to overtopping of spillway walls and stilling basins
  - Stagnation Pressure Failure of Spillway Chutes
  - Cavitation Damage Induced Failure of Spillways
  - Seismic
    - Failure of embankment dams during to seismic loads
    - Seismic failure of retaining walls
  - Operational
- Other
  - Landslide failures and incidents
  - Trunnion Friction Radial Gate Failure
  - Drum Gate Failures

# Overtopping

# Overtopping failure = spillway capacity is NOT sufficient

# South Africa - 2016



ONLY EMBANKMENT FAILURES

#### Nzhelele Dam, South Africa, 2014



#### Nzhelele Dam, South Africa, 2000



#### **Construction** issues

- Make sure dam is built to designed levels
- Spillway built to the correct dimensions
- PROPER As-Built drawings

#### Spitskop Dam, South Africa 1988



### Bellair Dam, South Africa 2003



# Risk of gated spillways

## Gated spillway requirements

- Proper design
- Proper operation
  - Human inputs
  - Mechanical/electrical efficiency
- Proper maintenance
- Risk much higher than uncontrolled spillway

Non compliance ⇒ incident or failure

# Hardap Dam







# Hardap Dam

 Asphalt concrete faced rockfill embankments with centrally located controlled ogee concrete gravity spillway: 35.9 m high Completed in 1963 • 4 radial gates: 11.1 m high x 11.6 m wide

# Radial gate power sources

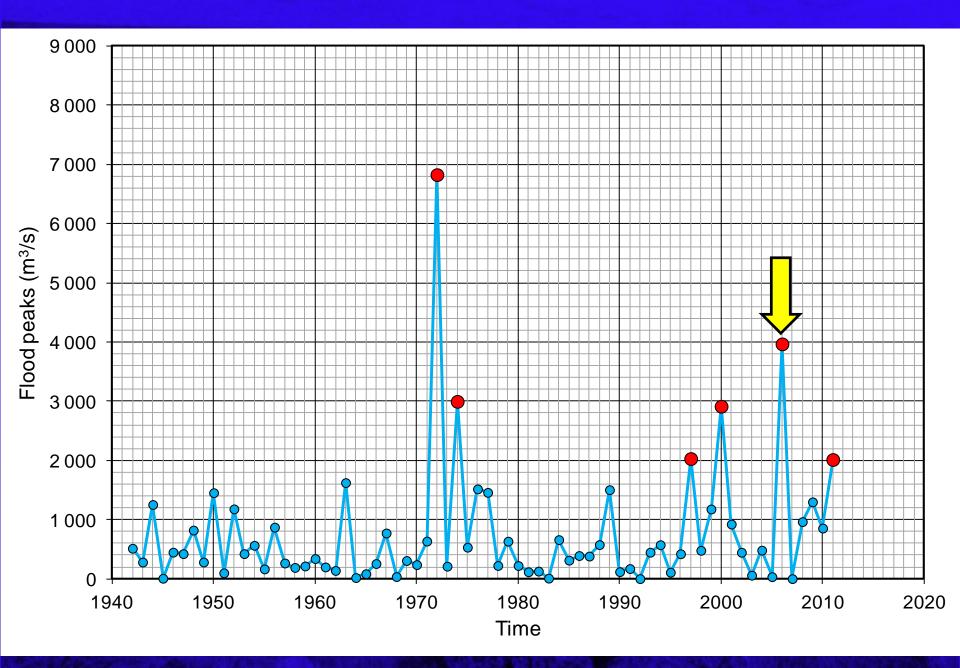
- National grid
- Standby generator



# Radial gate power sources

- National grid
- Standby generator
- Small mobile generator operated at gates

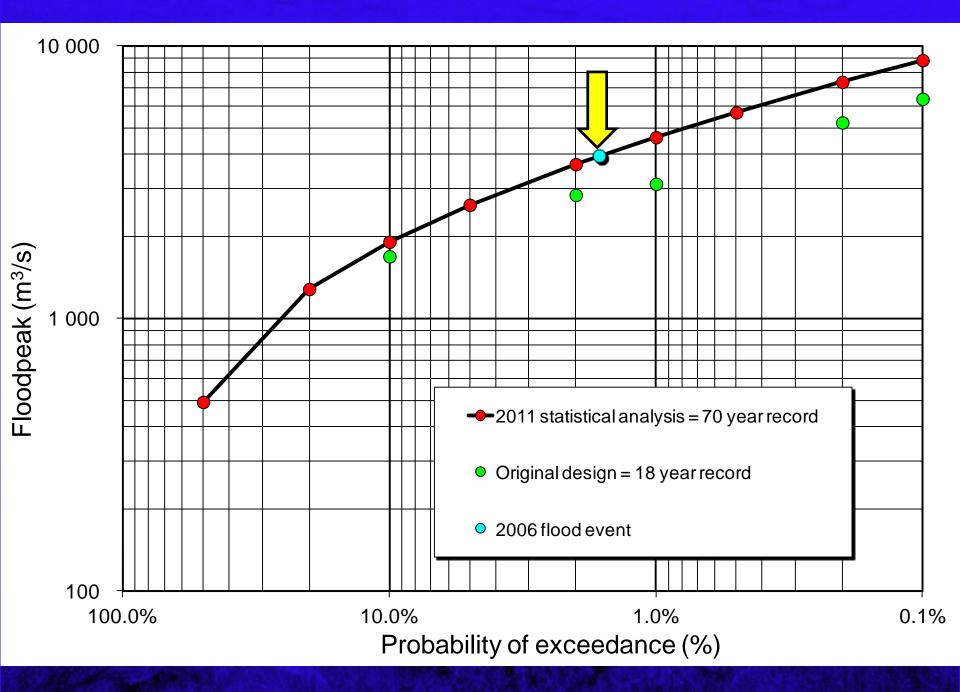
# February 2006

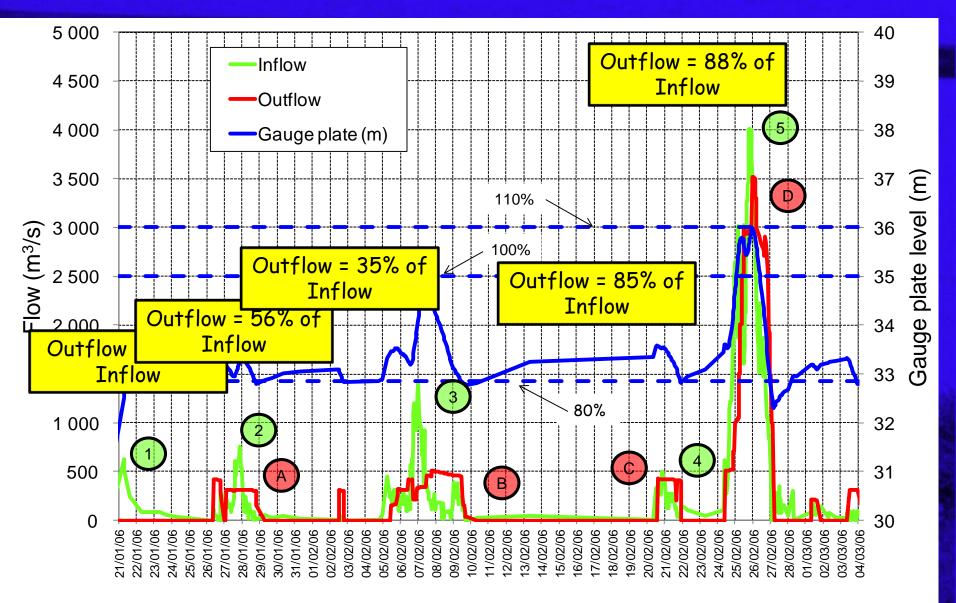




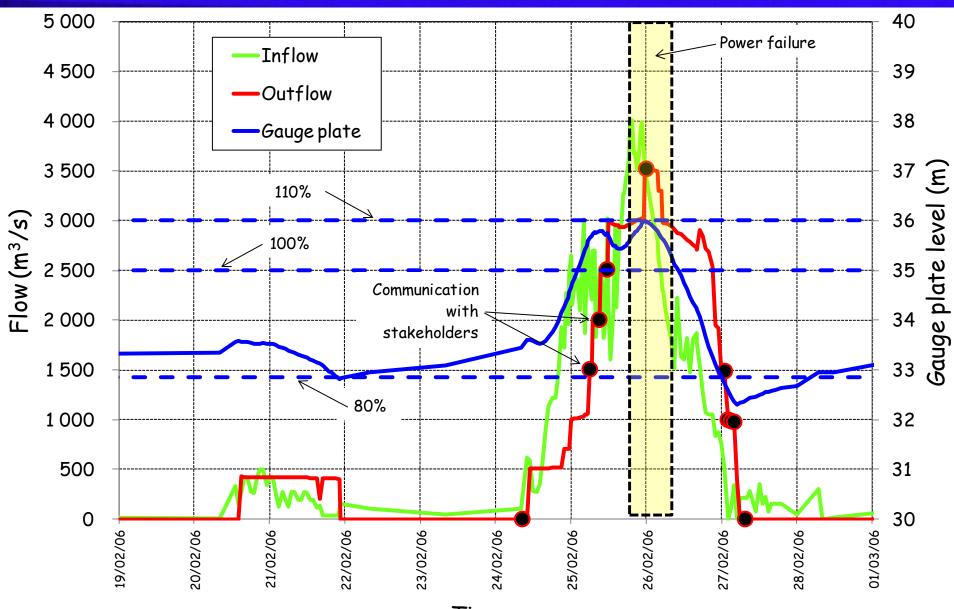




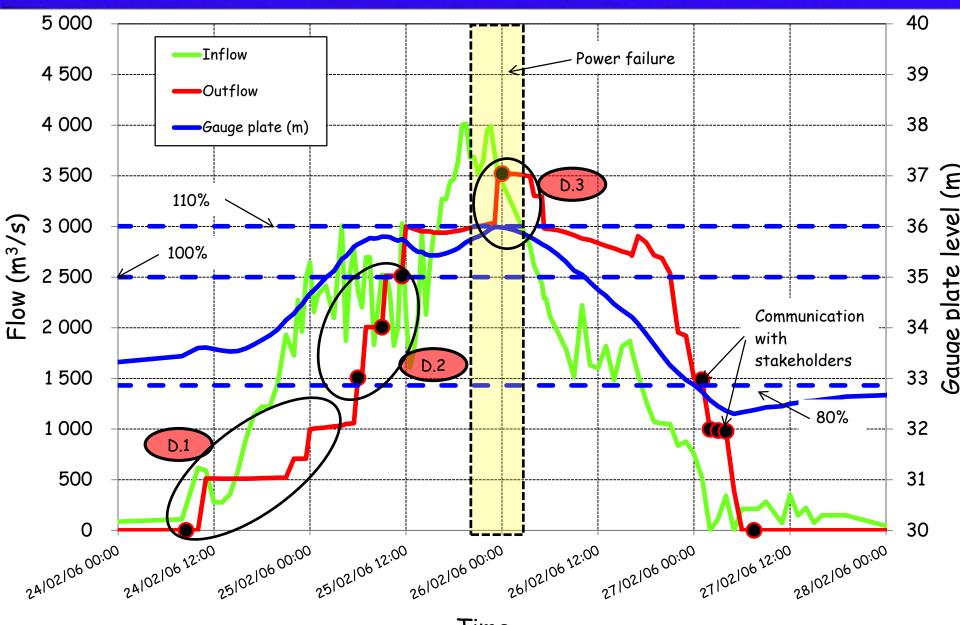


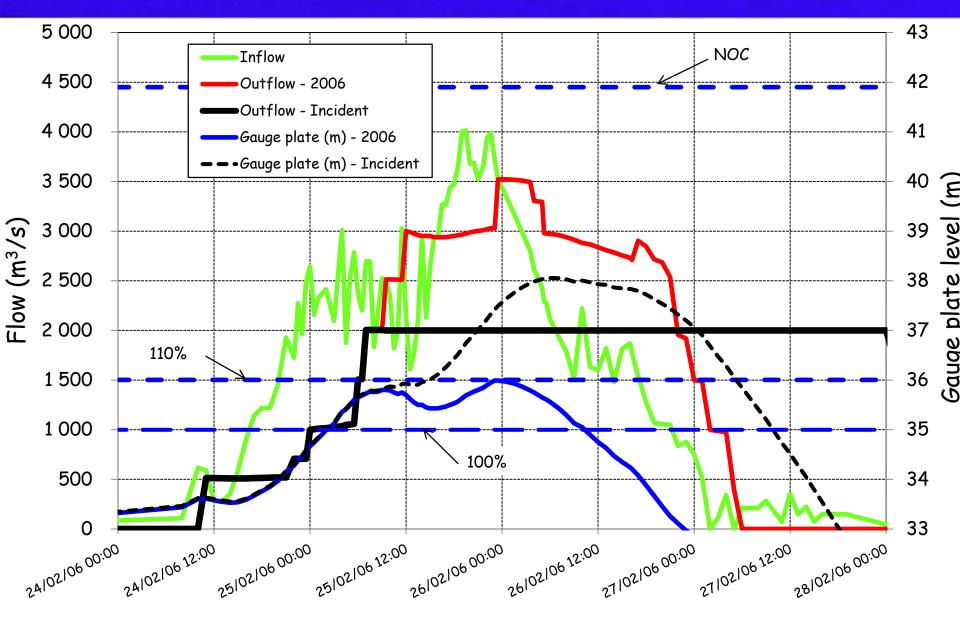


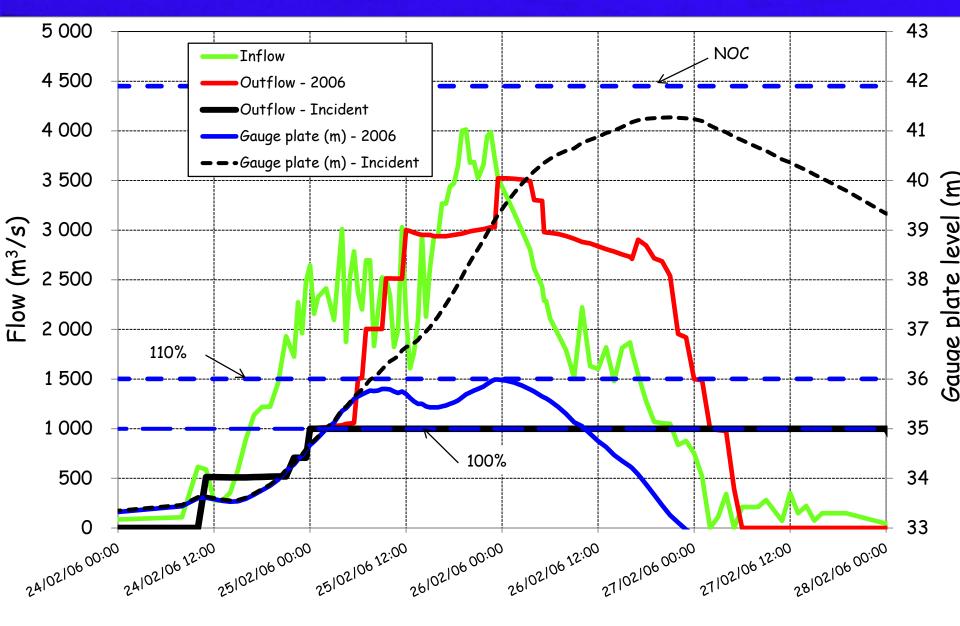
Time

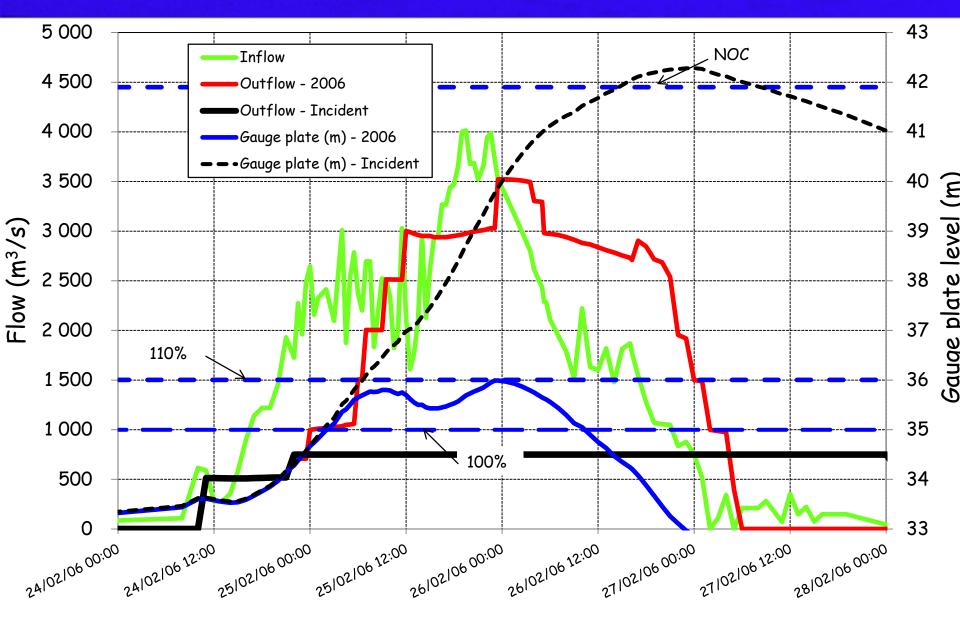


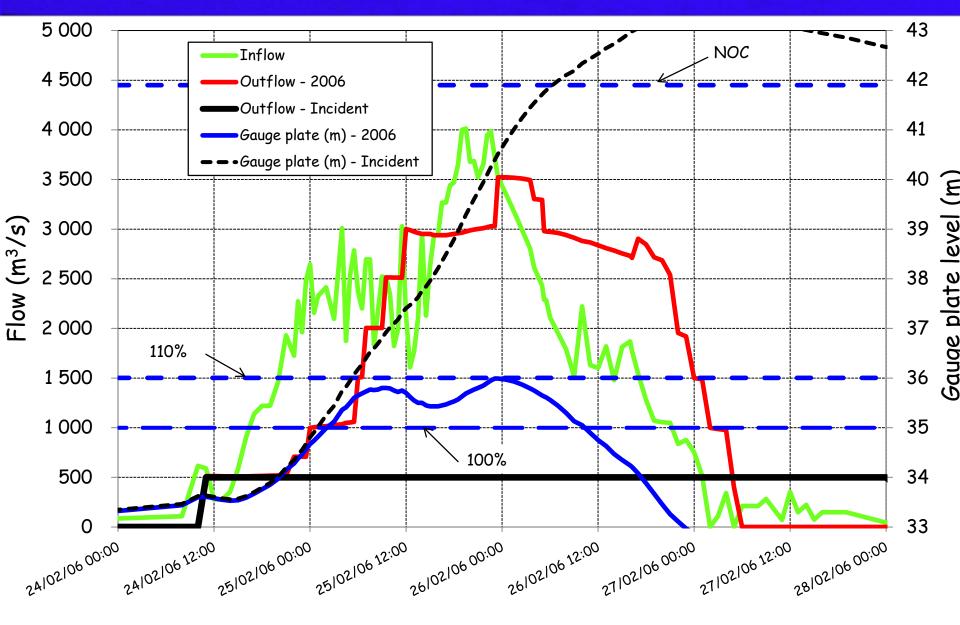
Time



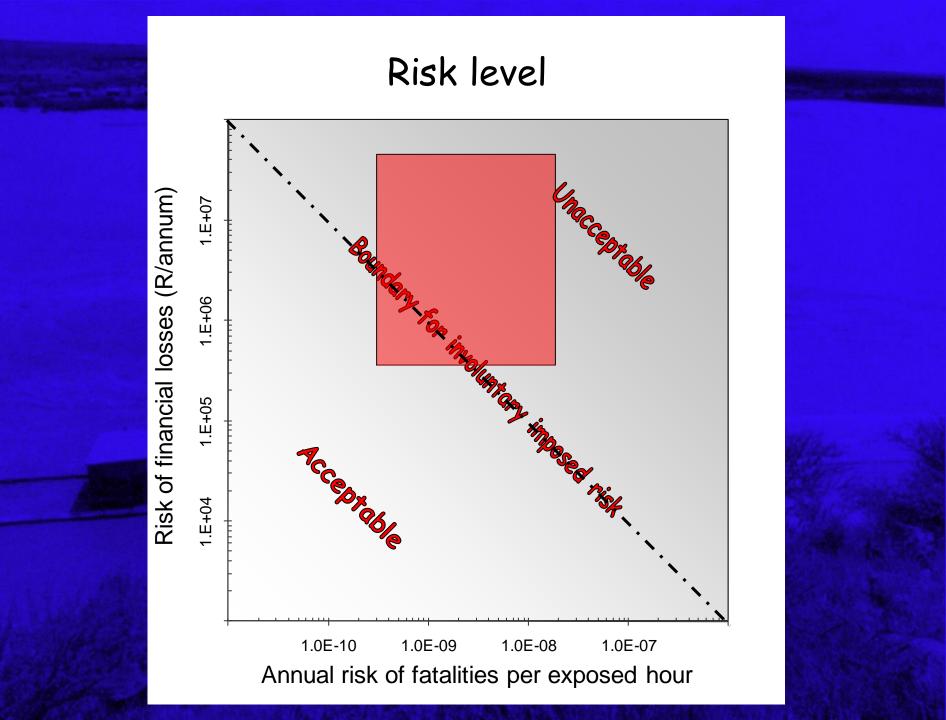


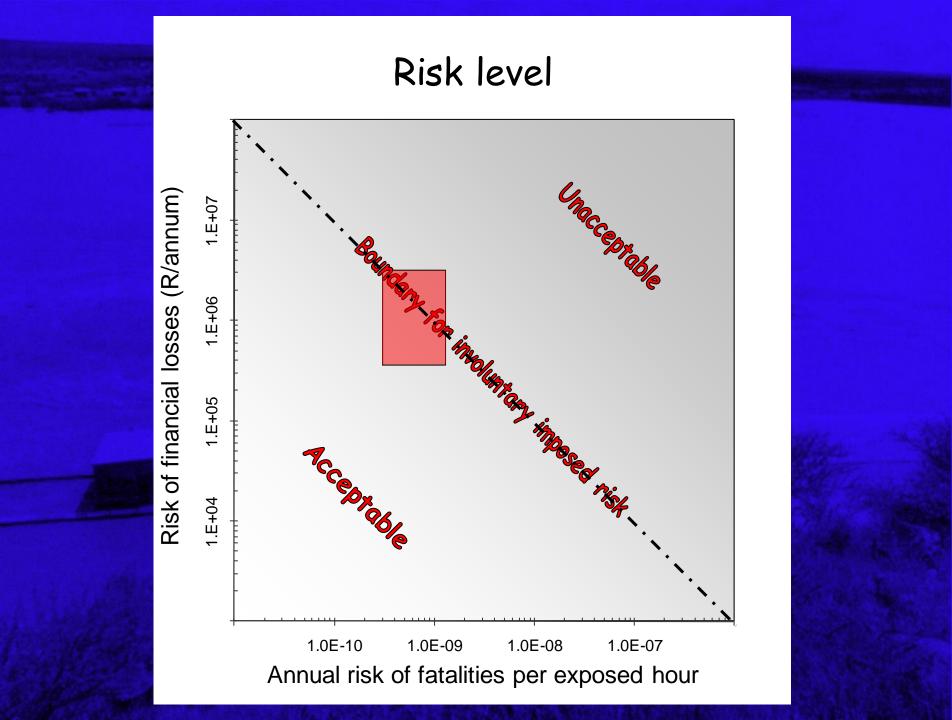






## Human impact on risk





## Conclusions

- Importance of:
  - On site, properly trained and well informed personnel
  - Redundancy

## Bospoort Dam







### **Bospoort** Dam

- Concrete gravity: 23 m high
- 3 embankments
- Completed in 1933 as buttress concrete gravity
- 1953: Raised into concrete gravity
- 1969: Raised with 12 radial crest gates + anchored by post tensioned anchors

## Radial gate power sources

- National grid
- Small mobile generator operated at gates

# December 2004

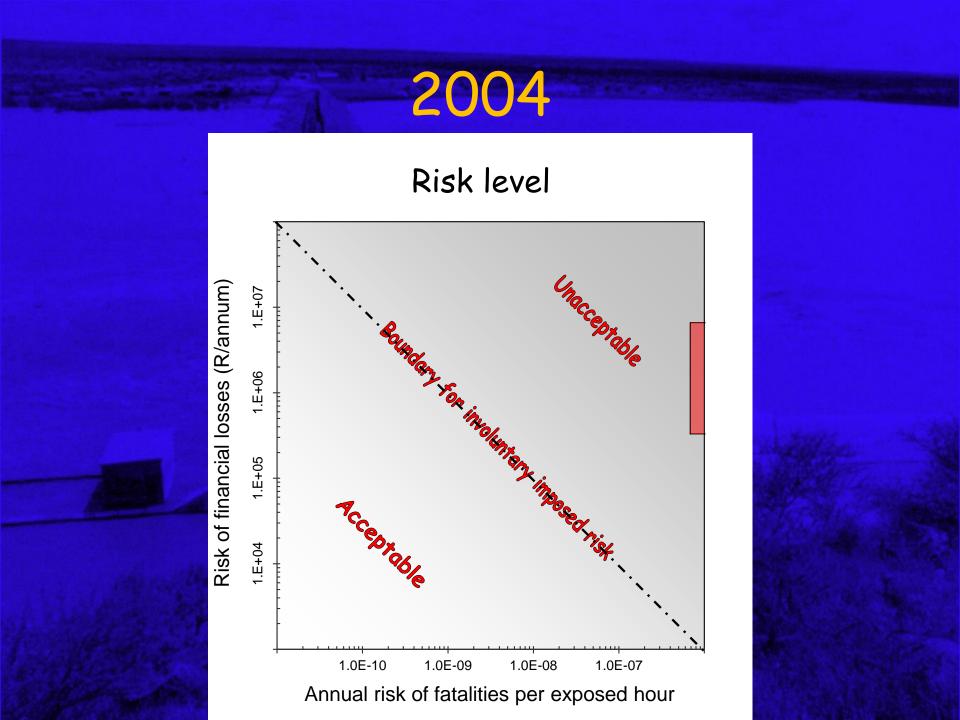






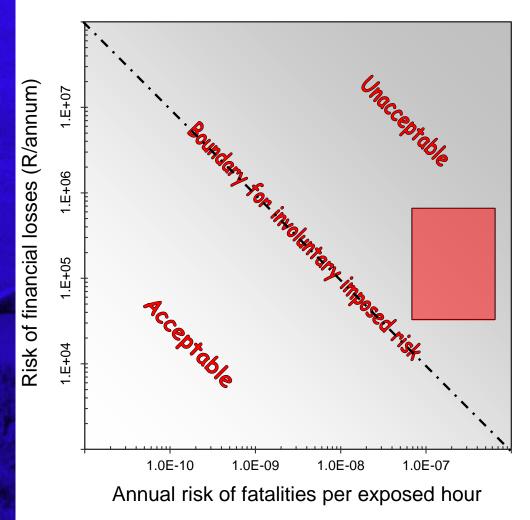
#### Issues

- Operator not stationed @ dam (30 km away)
- Power cable stolen
- Backup generator not functioning
- 5 out of 12 gates' cables completely corroded
- Water spilling over gates



#### Normal operation

**Risk level** 









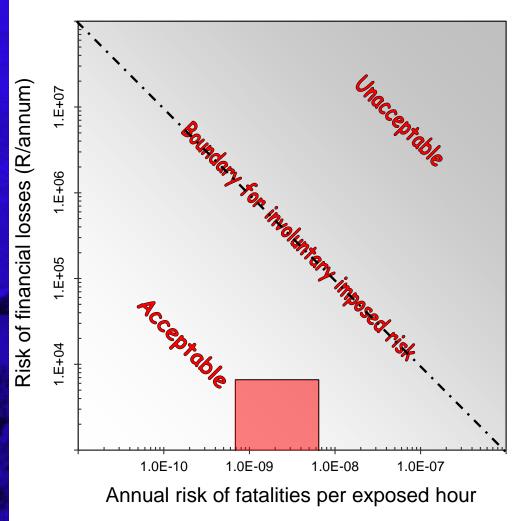






## Rehabilitated

Risk level



## Conclusions

- Failure waiting to happen
- Lack of:
  - On site personnel
  - Redundancy
  - Maintenance

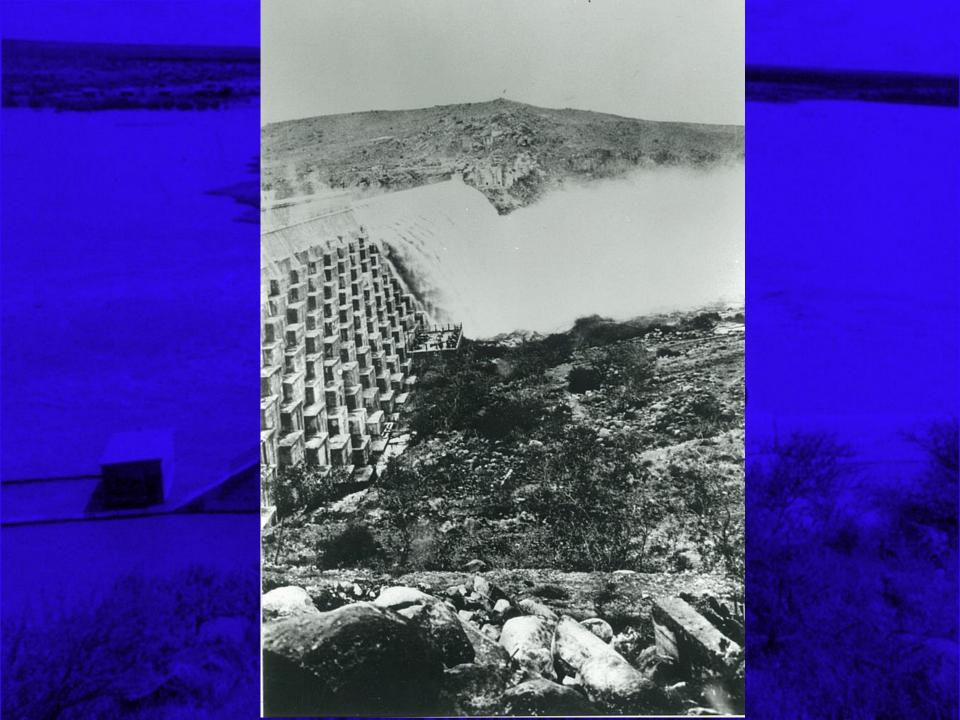
# Lake Arthur Dam





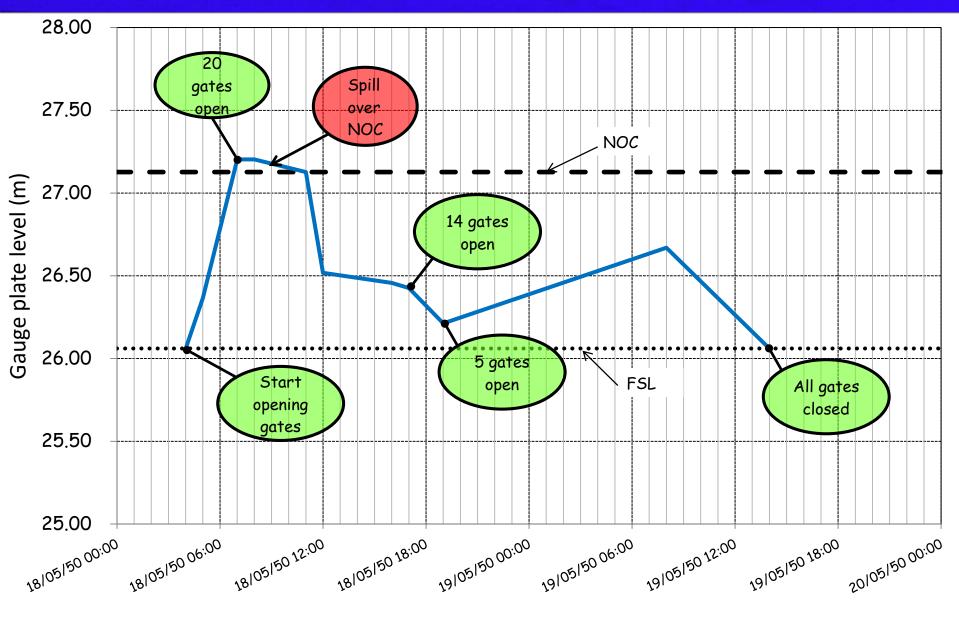
## Lake Arthur Dam

- Concrete gravity: 33.7 m high
- Completed in 1924
- 1939: 66 roller (sluice) gates on spillway crest – lifted by manually operated winch
- 1945: Gates extended by 0.9 m
- 2003: Gates removed





# May 1950



Time



## Conclusions

- Fatal flaw in design opening speed
- Lack of:
  - On site personnel
  - Redundancy
  - Maintenance

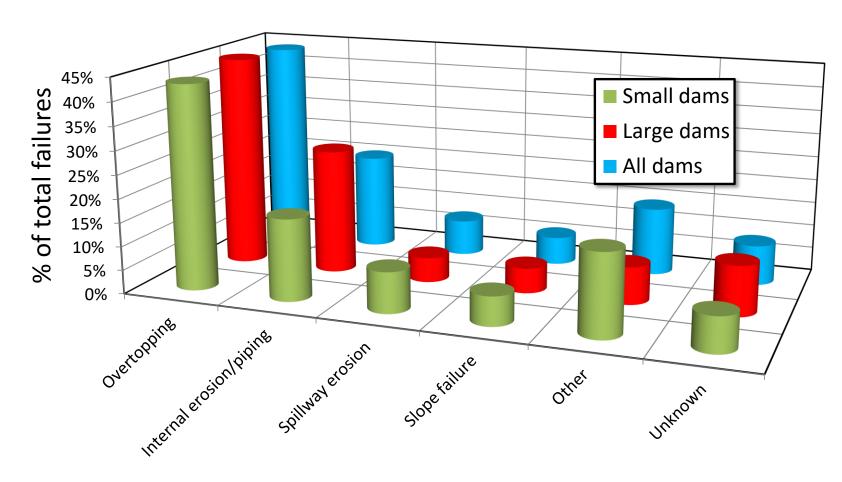
## The bottom line

- Planning decisions = increased risk compared to uncontrolled spillways
- Increased risk by:
  - Inefficient design
  - Lack of proper operation and maintenance
  - The human factor

⇒ Incident

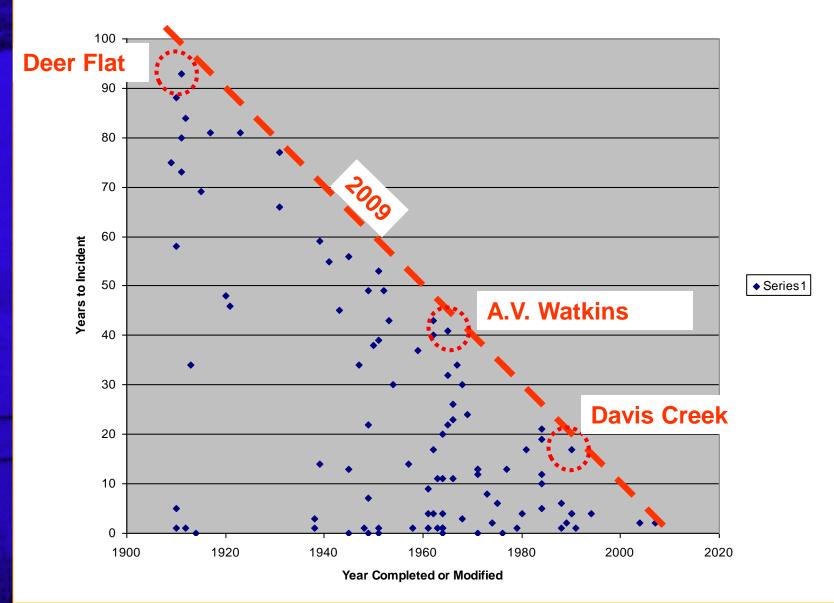
# Internal erosion

## South Africa - 2016

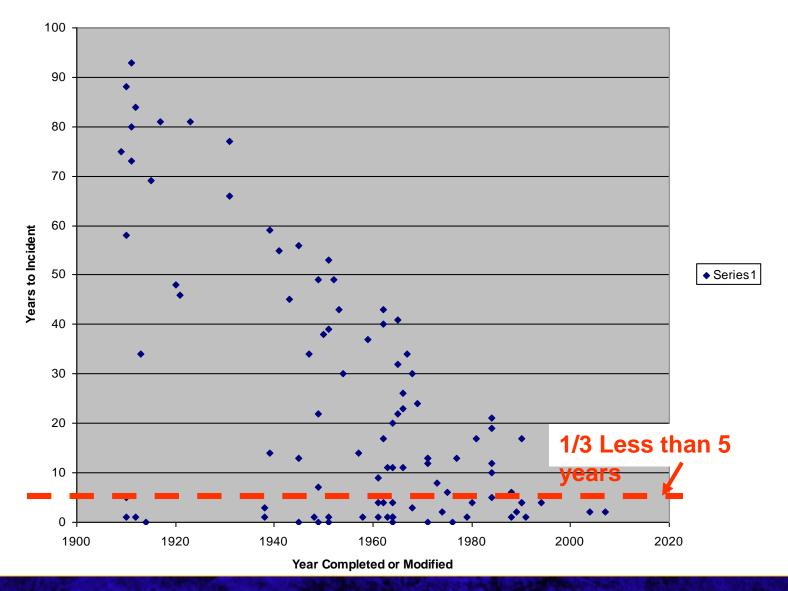


**ONLY EMBANKMENT FAILURES** 

Internal Erosion Incident History



#### Internal Erosion Incident History



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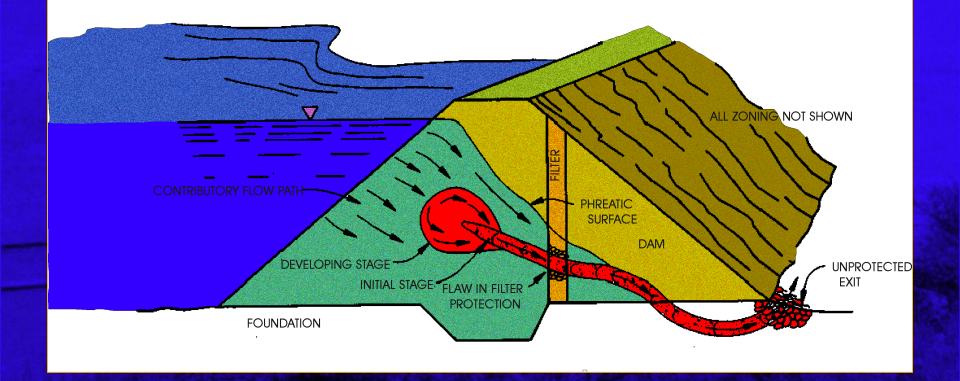
## Internal Erosion Failure mechanisms

- Because internal erosion can occur during "normal" operations, it may pose higher risks to a dam than hydrologic (flood) and seismic (earthquake) loadings.
- "Piping" is a special type of internal erosion

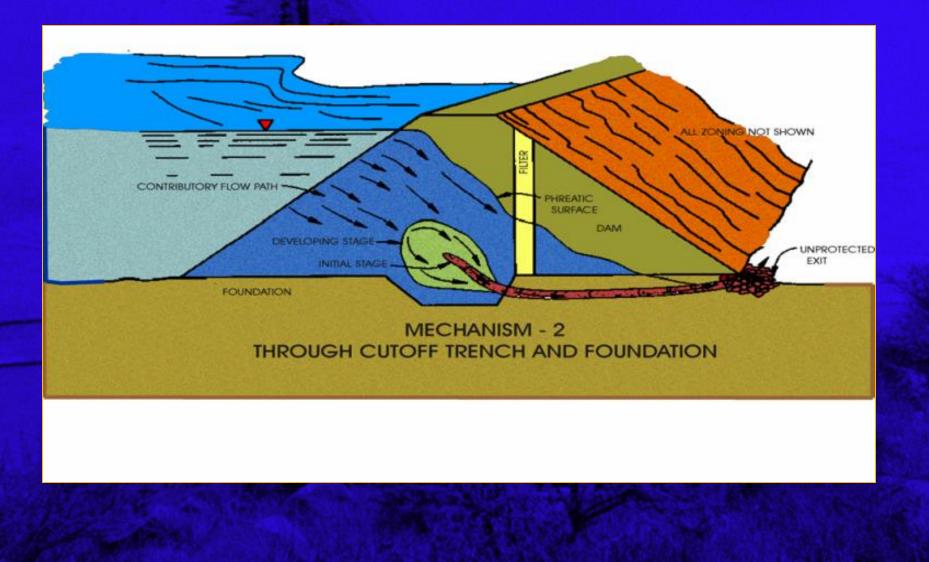
# Definitions

- Internal erosion occurs when soil particles within an embankment dam or its foundation are carried downstream by seepage flow.
- Internal erosion can initiate by:
  - Concentrated leak erosion
  - Backward erosion
  - Internal instability
  - Soil contact erosion

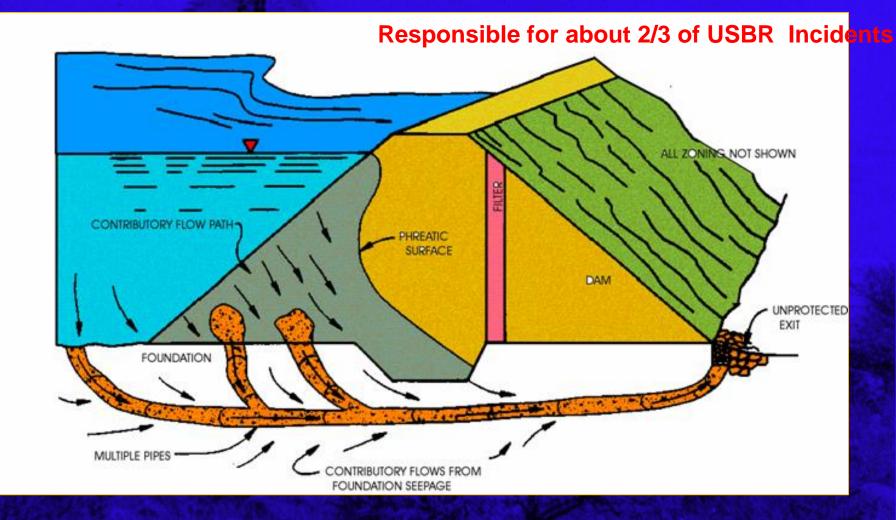
## Erosion through the embankment



## Erosion of the embankment along and into the foundation



# Erosion in/through the foundation













## Zoeknog dam failure introduction

#### Background

Owner: Lebowa Homeland Government Construction embankment: In-house Lebowa Homeland Government Construction concrete Grinaker Design and site supervision: Eksteen,van der Walt and Nissen

#### **Basic Statistics**

Height: 40 m US slope: 2,5:1 upper part 4,0:1 lower down DS slope: 2,0:1 Central clay core: 0,8:1 Chimney drain: Sand with Geo-textile upstream Blanket drain: Geotextile, sand, gravel and geotextile Geology: Weathered granites

#### In hindsight

Dispersiveness tests only done prior to construction and not during construction AASHTO specifications resulted in drier than optimum PROCTER moisture content

Homogeneous constructed Blanket drain: 38mm aggregate sandwiched between geotextiles

## Zoeknog dam failure timeline

#### In hindsight (2)

Piezometers installed by Fil Filmalter (Kop-Kop) Latter discovered that blanket drain (left of outlet tunnel) not on founding level but 5m higher (indicated as founding level on drawings Several warnings on OMC: Filmalter and DWA officials, (unofficially) pointed dubious OMC out

#### Piezometer warning:

Impoundment started towards end of 1992 Filmalter warned that one of the piezometers installed on the left-hand side of the outlet work is recording high pressures Piezometer warning ignored 10 Jan 1993

### Zoeknog dam failure timeline

Jan 25 1993: Dam failure early morning hours Soon after midnight guard heard water running ... **Progressed from** piping to dam empty in 6 hours. **No lives lost** 

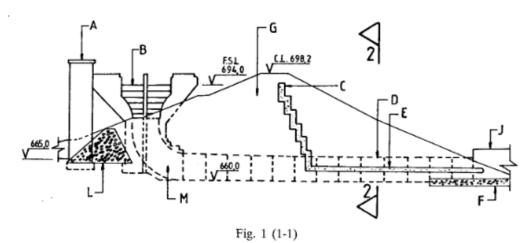
Feb 2 & 4 Dam safety First investigations:



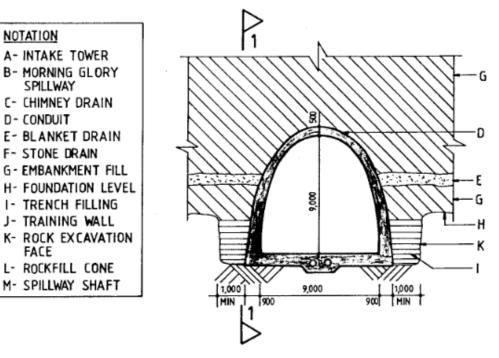
Feb 12 Another investigation







Cross section of embankment adjacent to conduit





# Zoeknog Dam

- Importance of a diligent and experienced instrumentation installer
- Ignore monitoring results @ your own peril

 Site supervision staff ignored potential failure mode indicated by piezometer results - was considered as a sensor failure



#### WALLY HOLMES DAM Failure due to internal erosion caused by poor compaction.



#### WALLY HOLMES DAM Note size of "pipe or tunnel" compared to height of the interested observer



## Structural failures

 Concrete gravity dams failures - St Francis Dam, USA - Camara Dam, Brazil Concrete buttress dam failures - Gleno Dam, Italy Concrete arch dam failures - Malpasset Dam, France

# Gleno Dam, Italy



## Gleno Dam, Italy

- 50 m high multiple concrete arch dam 213 m long
- Masonry gravity plug built in deep central valley gorge (use lime mortar instead of cement mortar)
- Original concrete gravity
- Changed to multiple arch but not approved
- 1923:
  - Failure of one of the buttresses leading to multiple arch failure
  - 356 fatalities

# Gleno Dam, Italy

















#### Gleno Dam, Italy

- Change in design
- Iffy concrete quality
- Inappropriate material
  - Lime mortar for masonry section
- Settlement of masonry plug?

#### Hydraulic

- Failure due to erosion of rock
   Kariba Dam, Zambia/Zimbabwe
- Failure due to overtopping of spillway walls and stilling basins
  - El Guapo Dam, Venezuela
- Stagnation Pressure Failure of Spillway Chutes
- Cavitation Damage Induced Failure of Spillways

### El Guapo Dam, Venezuela

Is not a flip bucket but a hydraulic jump basin

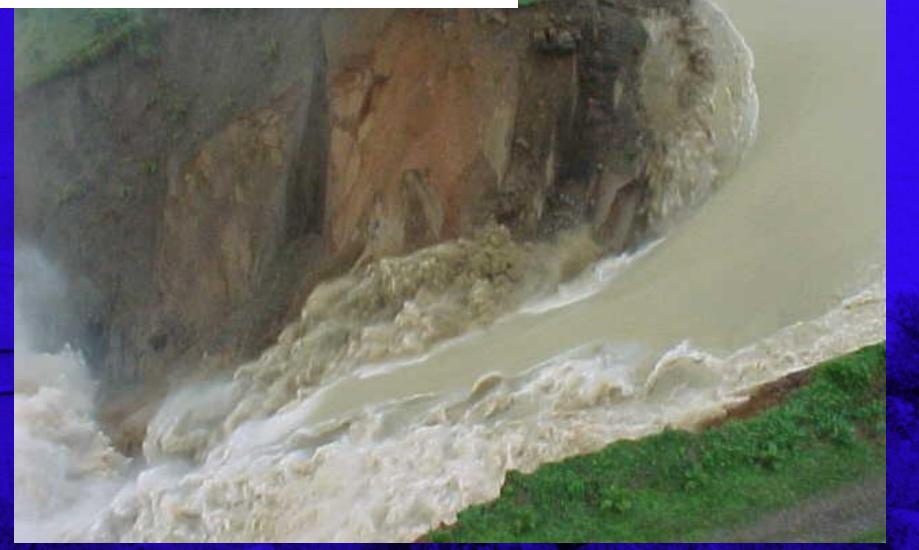


Walls Began to overflow at 1:15 am on 12/16/1999

Water level behind dam decreased at 9:00 am on 12/16/1999



Water level rose again – erosion had undercut basin, chute and spillway weir at 4:00 pm on 12/16/1999



Approach channel collapsed at 5:00 pm on 12/16/1999

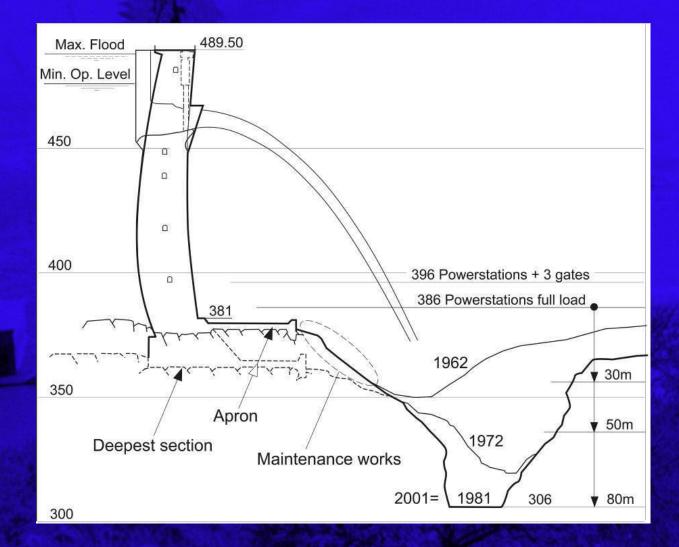
Flood wave reached 1<sup>st</sup> village at 6:00 pm on 12/16/1999 – reservoir lowered 30 meters in 40 minutes



#### El Guapo Dam, Venezuela

- Built 1975 to 1980
- No proper hydrologic studies based on similar basin
- Spillway system
  - Original uncontrolled ogee with downstream chute
  - Tunnel spillway added after chute wall overtopping during construction
- Failure in 1999

#### Kariba Dam, Zambia/Zimbabwe



#### Kariba Dam, Zambia/Zimbabwe

- 128 m high concrete arch
- Built between 1956 & 1959
- World's largest artificial lake
- Gated spillway sill = 33 m below crest
- Spillway use created 80 m deep eroded plunge pool over 20 years
- Geological feature (discontinuity) in the river section that was not picked up during planning and design
- Plans are abreast to deal with the issue

### Oroville Dam



### Oroville Dam



## **Operational failures**

#### Taum Sauk Dam, USA

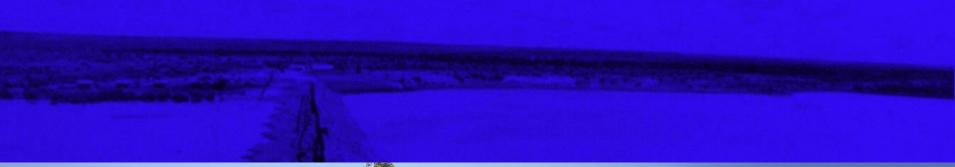
#### Landslide failures



- 265 m high concrete arch dam
- Completed in 1960
- Left side reservoir foundation = steep slopes in bedded limestone with clay interbeds
- 1 month after completion & after heavy rain = first landslide = 700 000 m<sup>3</sup> & 2 m wave
- Exploratory adits, piezometers & level of reservoir adjusted to limit slide movement
- 1963
  - Massive slide of 267 million m<sup>3</sup>
  - 100 m high over dam wall
  - 2 600 fatalities
  - Arch survived













- Dam abondoned
- Low strength clay layers between limestone beds
- Reservoir geology not fully understood

## Folsom Dam



# Shih-Kang Dam



### Questions, Comments, or Discussion

Thank you for your attention.